

Local authorities in Scotland: a catalyst for community engagement in urban forests





Anna Lawrence
Alexander van der Jagt
Bianca Ambrose-Oji
Amy Stewart



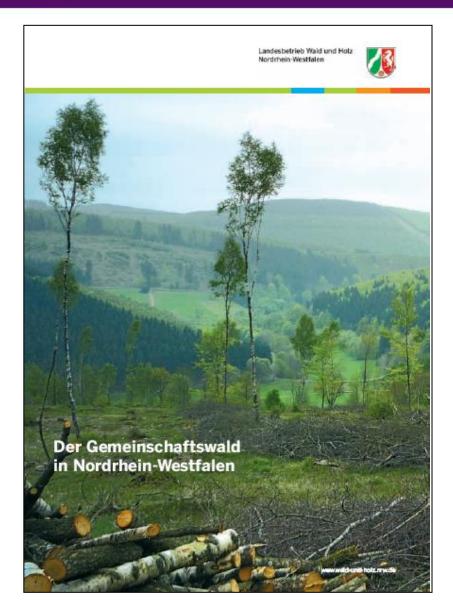
Local authorities in Scotland (and England): a catalyst for community engagement in urban forests?





Anna Lawrence
Alexander van der Jagt
Bianca Ambrose-Oji
Amy Stewart

rest Research





"Local and regional authorities own approximately 20 million hectares of forest in Europe (municipal forests)"

"FECOF deeply regrets the fact that the European Commission doesn't refer to the role of local and regional authorities, in implementing the Strategy"



Community woodlands and LAs

Of 22 case studies in England

- 77% of community woodlands are not owned by the community
- of which 39% have management agreements
- 50% owned by Local Authority
- of which 18% have management agreements

Tidey and Pollard, 2009

Wales –a more systematic survey:

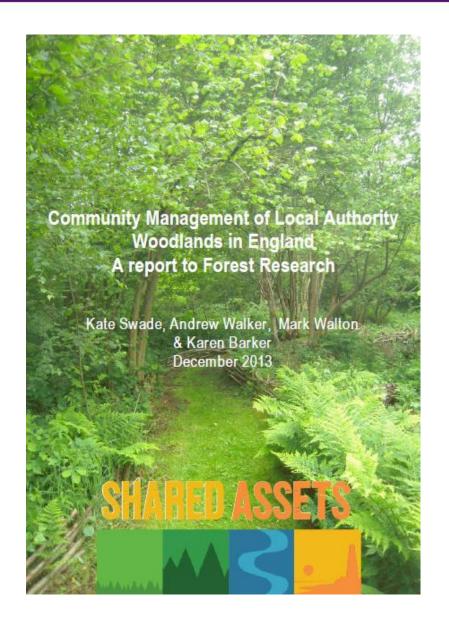
- 73% of community woodlands are not owned by the community
- Where land not owned by group, the land is owned by:
 - Local authorities (67%)
 - Private owners (15%)
 - Welsh Assembly Government (10%).

Wavehill, 2010





Quantitative survey in England



- Survey to all 326 LAs, 49% response
- Very varied status of information about LA woodland
- 45% have no strategy
- 156 community groups identified
 - 56% 'consultative'
 - 15% 'empowered'

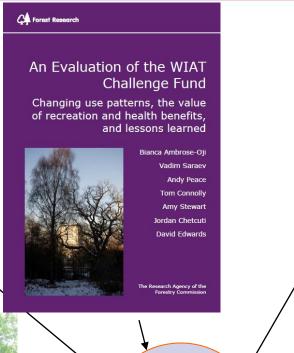
- Very little 'social enterprise'
- Seen as liabilities not assets; reactive risk management prevails
- But enthusiasm and commitment to make better use

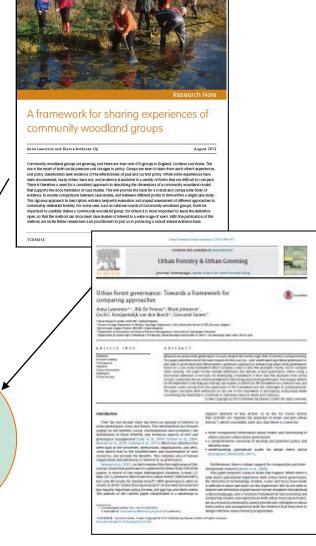


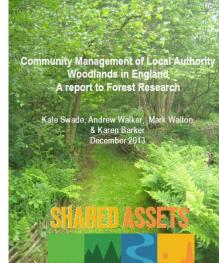
Research methods

Forestry Commission











Local government in Scotland

The situation across the UK [a literature review!]:

- Political modernisation
 - Increasing centralisation
 - Economic takes precedence over environmental
- Government expected to be more participatory
- Contradictions and complexity

- Lack of guidance
- Further budget squeezes



According to the National Inventory of Woods and Trees:

- 6% of all forest in England is LA owned
- 0.9% of all forest in Scotland is LA owned
- But great variations and most urban have higher proportions:
 - Lothian 4.2
 - Fife 4.1
 - Central 3.8
 - Strathclyde 1.6
- And possibly more:
 - Scottish Borders: 0% ???





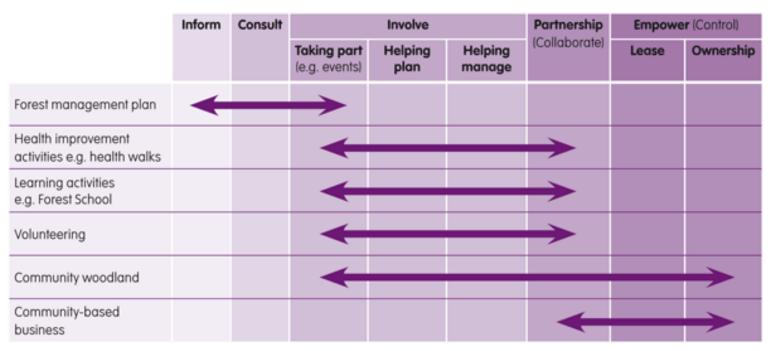
Three questions

- what are the <u>governance</u> structures and processes that provide scope for community engagement?
- how does local government's status as <u>landowner</u> contribute to the potential for involving communities in sustainable urban forest management?
- which <u>delivery mechanisms</u>
 work in the urban context, and
 how do they contribute to
 outcomes?





Types of engagement



Adapted from Forestry Commission Scotland website.



Types of engagement

Informing and consulting

- Not the norm, more in cities
- Concerns about representativeness
- Stimulated by project funding

Involvement in data collection

- Very little citizen science
- Very little data

Involvement in care and maintenance

- Friends Groups
- Tree Warden networks

Collaborative management

- Very little co-management
- Low community capacity in most deprived areas

Crown copyright

Leasing and owning

- Few, all initiated by community groups
- Good experience where happening







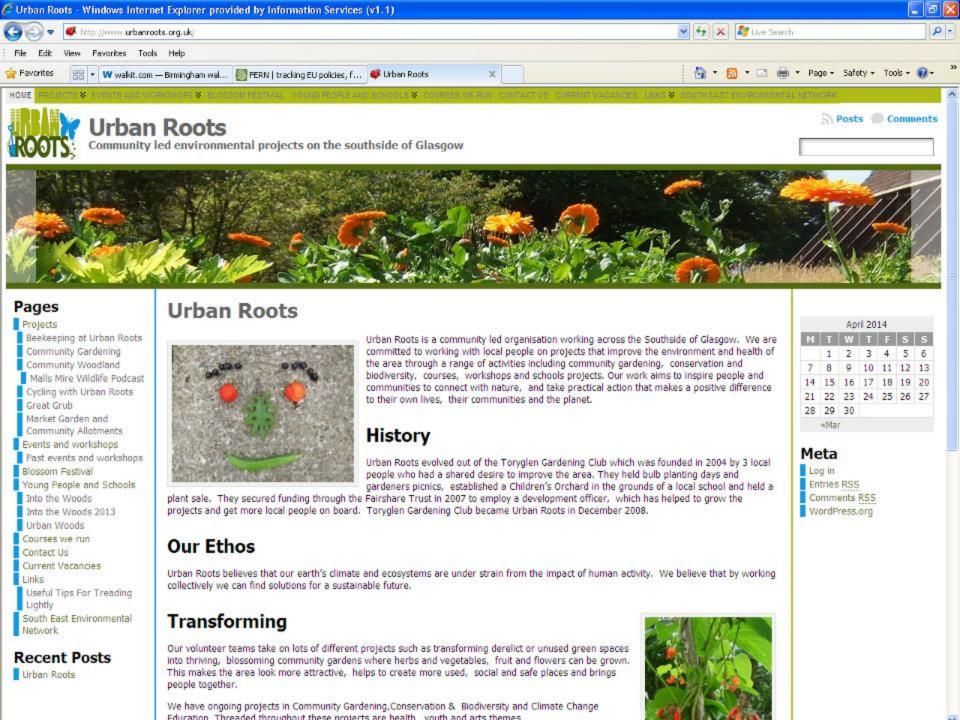


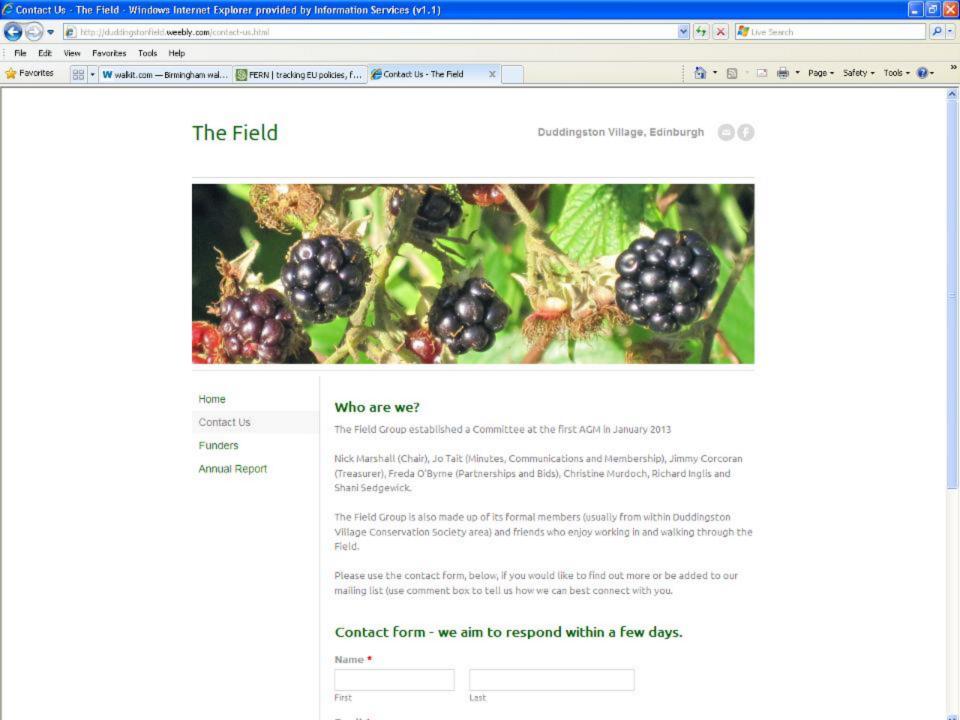
Friends groups

- it was a response to the lack of maintenance and management of the park by the local authority, them saying "enough is enough", which was good because it then put that item firmly on the front of the agenda
- The local nature reserve (LNR) committee, which is an official [Argyll and Bute] council committee, ... decided that the wood would benefit from an independent charitable organisation that would enable a wider and more active involvement of the local community. ... Friends of Duchess Wood executive committee are volunteers from Helensburgh.













 Statutory requirements take priority

Essentially at the moment the council's budget for trees and woodlands is completely dominated by operational necessity...

- 1. disease control...
- 2. the duty of care
- Risk is the main reason for tree data collection
- Risk management competes with community engagement









Mandate from national (Scottish) Government shifts this balance

Local Authorities take their cues from government to a greater or lesser extent really. You're always looking for a mandate to do what you're doing because you have to be able to justify what you're doing.

Individuals matter

if we did our purely statutory functions then, I'm not saying those groups wouldn't exist but they wouldn't have got on the ground what they have on the ground ... the council really has next to no input into it other than what comes through me.





- There's a question around democracy here, about land that is held for the common purpose, if you like, for the general good of the people, and it's administered by people who can be voted in and voted out. And whether it's right for that to be transferred to a self appointed group of people?
- We're doing that [woodland engagement] through a partner, so there's a different means of connecting with the public It doesn't carry the baggage that the council does.



- Data challenges:
 - Compare 0.9% forests LA owned according to NIWT
 - The City Woodland Initiative identified over 1600 ha of urban woodland in Glasgow, of which approximately 64% is LA owned.
- But LA seen as essential stakeholder because it is a landowner
 - We're not used to working with them but without them any scheme in the urban environment will fail.

"I probably wouldn't have spent any time on the woodland because to be honest it wasn't a woodland I knew we had until they (the community group) talked to us about it!





Example: Glasgow

Glasgow City Council and Central Scotland Green Network recently commissioned a pilot tree survey in four areas of the city.

Previously estimated number of street trees = 6000

Extrapolation from this study implies actual no. = 71 000

Better idea of woodland coverage than of street tree numbers.

Of 1600 ha, only managing 400 ha of woodland.





Delivery mechanisms

- Transfer tenure
 - To the Forestry Commission (FES)
 - To community groups
- Grants
 - WIAT and others Challenge Funds to improve woodland access and quality
 - Mostly taken up by the LAs not community groups
 - Lead to increased use not empowerment
- Friends groups
 - Often linked to funding
 - Sustainability?
- Tree Warden scheme





From liability to asset ...

- Local authority woodland is a 'hidden' resource
- Management is risk driven
- Relevant LA functions:
 - Democracy
 - Planners
 - Land managers
- Engagement:
 - Using
 - Joining in
 - NOT much collaboration or production
- What helps?
 - Knowing the resource
 - Legitimising and raising awareness within the LA (e.g. through grants)
 - Sharing experiences among groups
 - Leasing as 'good landlords'









Thank you to ...

- All the LA staff who agreed to be interviewed
- Forestry Commission Scotland for funding:
 - Trees and Woods in Scottish Towns
 - WIAT Challenge Fund evaluation
- Forestry Commission GB for funding:
 - A Framework for Sharing Experience of Community Woodland Groups
- Shared Assets for researching:
 - Community Management of Local Authority Woodlands in England
- For photos:
 - Bob Frost, Alexander van der Jagt, Amy Stewart, Forestry Commission

